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PharmaLex

How did the field of ATMPs evolve over time: The perspectives from the former CAT Chairs

Scientific Symposium on Advanced Therapy Medicinal Products: 'Contribution, evolution, revolution'
European Medicines Agency, Amsterdam
October 2014

Dr Christian K Schneider, MD

VP & Chief Medical Officer

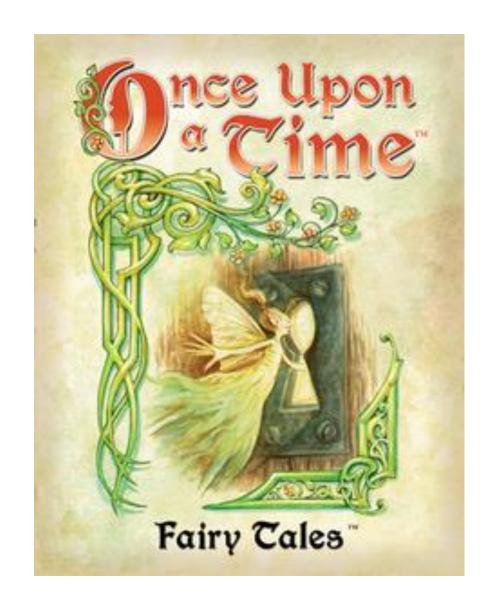
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Regulatory archaeology!

... in 2009 and after...

Disclaimer: These are all my own views and memories, as a regulatory archaeologist!

"The Committee with no products"





("ATMP regulation")



Directive 2009/120/EC amending Directive 2001/83/EC ("Annex I")



Marketing authorisation

Translation into a medicinal product ("translational medicine")

The early days were not easy!

EUROPEAN MEDICINES AGENCY doi:10.1038/mt.2012.14 Refusal of the marketing authorisation for Glybera (alipogene tinaryovec) Outcome of re-e On 23 June 2011, the EUROPEAN MEDICINES AGENCY intended for use in na authorisation is Amst this request, the CHM Glybera should not be What is Glybera Glybera is a medicine a solution for injection Glybera was develop Refusal of the marketing authorisation for Glybera a type of medicine th What was Glybe Glybera was expecte patients lack the gen lipoproteins (fat-carry On 23 June 2011, the Committee for Medicinal Products for Numan Line (CNMP) adopted a penation opinion, recommending the refusal of the marketing authorisation for the medicinal product Glybera, Glybera was designat EUROPEAN MEDICINES AGENCY uct'. This is wn fats in European Medicines Agency recommends first gene therapy for approval Glybera offers new medical treatment for patients with severe or multiple pancreatitis attacks due to lipoprotein lipase deficiency recommended the authorisation of Glybera (alipogene tinaryovec) for marketing in the European Union. It is intended to treat lipoprotein lipase (LPL) deficiency in patients with severe or multiple

Molecular Therapy

Endgame: Glybera Finally Recommended for Approval as the First Gene Therapy Drug in the European Union

restricted indication than initially applied for for treatment, and additional analyses by t the robustness of the data provided and allo ways of assessing the benefits and risks of (

biotechnology

EDITORIAL

Will the floodgates open for gene therapy?

editorial

In a matter of days, a momentous event will occur: a gene therapy will, for the first time anywhere in the Western

© The American Society of Gene & Cell Therapy editorial

Molecular Therapy

The Need for Increased Clarity and Transparency in the Regulatory Pathway for Gene Medicines in the European Union

Agency defies advice and rejects gene therapy for third time

For the third time, the European Medicines Agenc (EMA) recommended that Glybera, a treatment for the inherited disorder lipoprotein lipase deficiency (LPL), should not be approved. The refusal on April 20 means there's still no approved gene therapy in a regulated Western market. It was bad news for suffers of the ultra-rare disorder and amplified the fault lines that the review of the product has opened up, both between different expert committees of the EMA, and between the agency and its masters at the European Commission.

Indeed, EMA's Committee for Medicinal Products for Human Use (CHMP) only got to vote on the

APM Health Europe

Monday, 1 October 2012 09:25 GMT



down to AMT's gene therapy in May

SCRIP SCRIP

Blog Home Meet the Experts Editor's Picks Contact Us Log In

Hope yet for European approval of Glybera but delays continue

31 January 2012 Pial Ganguli

Amsterdam Molecular Therapeutics may yet see light at the long-running struggle to secure European approval for its gene deficiency. Glybera (alipogene tiparvoyec), but is still facing Commission said it would delay a decision on the product information from its Committee for Human Medicinal Products (C

EMA's Rasi defends CHMP/CAT interaction in face of marketing authorisation delay

by Nick Smith

Home

You are here

LONDON, Oct 1 (APM) - The head of the European Medicines Agency has defended the relationship between its CHMP and its advanced technology CAT committee, saying the existing hierarchy will continue despite the tortuous nature of the final approval of Europe's first gene therapy.

Despite what some outside observers first saw as friction or problems between the CHMP and the CAT over gene therapy Glybera, EMA executive director Guido Rasi told APM in an interview the relationship had been proven rather than brought into question.

Commendations for Nature News & Comment in the 2012 Online Medical Awarders

Europe nears first approval for gene therapy

Treatment for rare fat-processing disease gains approval from medicines regulator.

Daniel Cressey

20 July 2012

BIOWORLD* INTERNATIONAL

MARCH 7 2012

THE GLOBAL BIOTECHNOLOGY REPORT

Rasi Breaks EMA's Silence on Glybera, Transparency Issues By Cormac Sheridan

Staff Writer

The month of May could prove to be an important milestone in the evolution of drug regulation in Europe. Around then, Amsterdam Molecular Therapeutics (AMT)

Seeking Greater Coordination, **EMA Forms Another Committee** By Cormac Sheridan

Faced with an increasingly complex system of committees, which threatens to undermine the coherence of pharmaceutical regulation in Europe, the European Medicines Agency (EMA) has come up with the perfect bureaucratic response: establish another committee

CORRESPONDENCE

Nature Reviews Drug Discovery | AOP, published online 10 April 2012; doi:10.1038/nrd3572

Glybera and the future of gene therapy in the European Union

Norman Miller

The EMA's Shambolic Handling of Glybera

May 7, 2012 - 2:58 pm | By Nuala Moran | No comments yet



If you can't see the wood for the trees the common sense response is to do a little thinning and let the light shine through.

But for the bogged-down-in-bureaucracy European Medicines Agency (EMA), the response last week to the need to increase transparency and streamline its

procedures was to set up an expert committee to investigate the activities and operations of its expert committees.

Erste Gentherapie vor der Zulassung

Medikament mit veränderten Zellen soll gegen seltene Fettstoffwechsel-Krankheit helfen

BERLIN — Die Gentherspie soll gegen die seltene Festsfortwechselkrankheit Lipoproteinlipase-Defisdiere (LFLD) nieffen, die maximal
zwei unter einer Million Menschem im LFLD fehlt ein
handen mit LFLD fehlt

neimittelbenorde EMA nach langen druse,

Die Patienten müssen Diät halten, raigne jich, well niemand, ob die einMit Vertretern aus allen EU-Staa- aber eine fettfreie Ernährung ist fast geschleusten Gene nicht auch Zellen
ten besetzt, empfehlt er nun eine nicht moßich. "Das ist eines ehrernstmit Marktulassung. Die Entscheidung hafte Erkrankung", meint Hildegard beabsichtigt ist – und damit betspielsüber diese Zulassung aber fällt inner- Bluing, Gentherapine können Körperweise Krebe Vorschuld beisten.

Regulatory history



20 October 2011 EMA/CHMP/845661/2011 EMEA/H/C/002145

Questions and answers

Refusal of the marketing authorisation for Glybera (alipogene tiparvovec)

Outcome of re-examination

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Glybera was designated an 'orphan medicine' (a medicine to be used in rare diseases) on 8 March 2004 for treatment of lipoprotein lipase deficiency.

Assessment history:

Primary marketing authorisation application:

June 2011: Negative CAT opinion (by consensus)

Negative CHMP opinion (by majority) June 2011:

Re-examination:

October 2011: Positive CAT opinion (by majority)

October 2011: Negative CHMP opinion

Re-evaluation by CHMP following EC request:

April 2012: CAT consultation

Negative CHMP opinion*) April 2012:

*) 16 positive, 15 negative votes

May 2012: CHMP opinion void, since required CAT

opinion

June 2012: Another CAT oral explanation

Positive CAT opinion (by majority)

July 2012: Another CHMP oral explanation

Positive CHMP opinion (by majority)

=> Approval under exceptional circumstances



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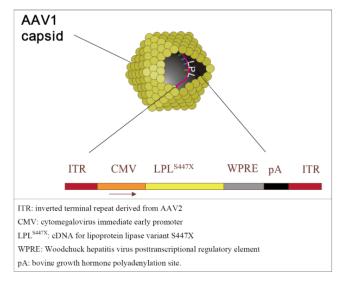
⁷ Westferry Circus . Canary Wharf . London E14 4HB . United Kingdon Telephone +44 (0)20 7418 8400 Facsimile +44 (0)20 7418 8668 E-mail info@ema.europa.eu Website www.ema.europa.eu

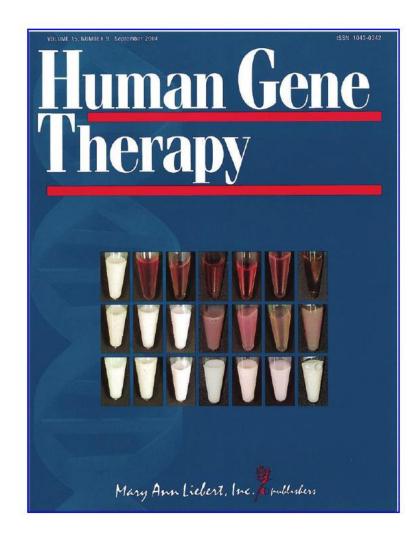
Glybera

- Alipogene tiparvovec (gene therapy medicinal product)
- Treatment of lipoprotein lipase deficiency
- rare autosomal recessive inherited condition caused by homozygosity or compound heterozygosity for mutations in the LPL gene
- Prevalence: 0.02 per 10,000
- (i.e., 2 per 1 million inhabitants).

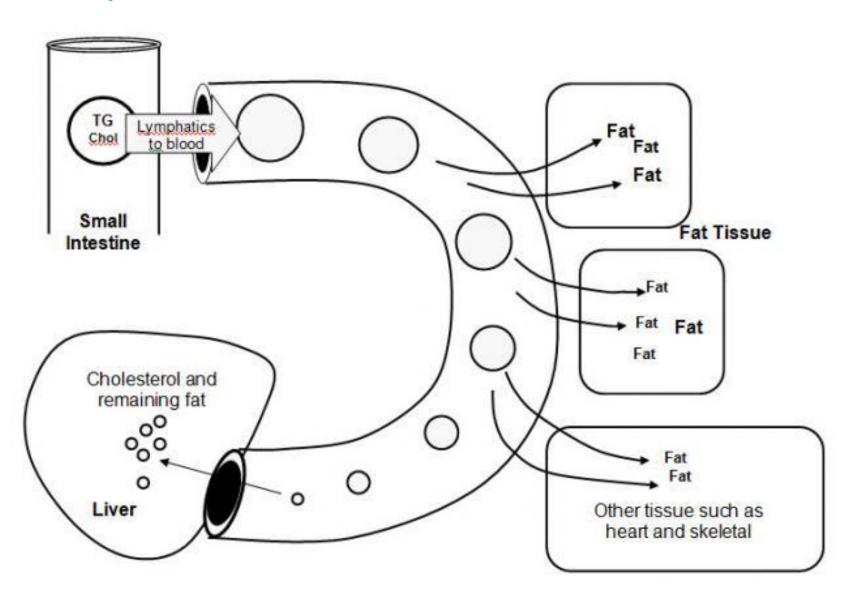
 Alipogene tiparvovec: replication-deficient adeno-associated viral vector designed to deliver and express the human LPL

gene variant LPLS447X



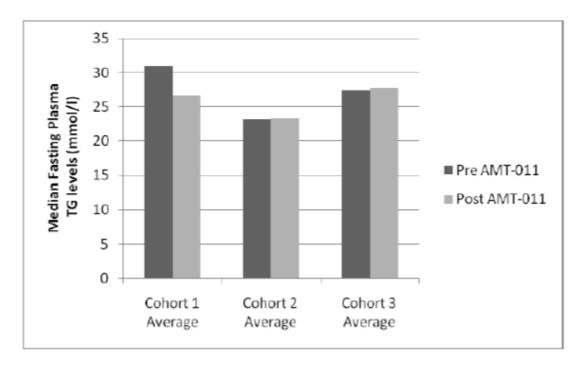


Chylomicron metabolism



Glybera: Efficacy

Figure 9: Median fasting plasma TG levels per cohort for the period 19-26W post-administration of AMT-011.



The study population was to be divided into 3 cohorts according to given treatments:

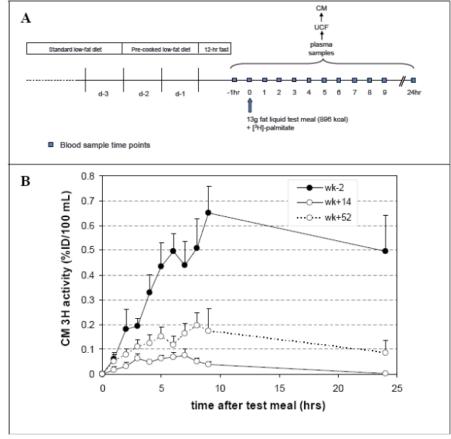
- LPLD subjects who received 3 x 1011 gc/kg (cohort 1);
- LPLD subjects who received 3 x 1011 gc/kg of AMT-011 with immunosuppressants (cohort 2);
- LPL D subjects who received 1 x 1012 gc/kg of AMT-011 with immunosuppressants (cohort 3).

https://www.ema.europa.eu/en/documents/assessment-report/glybera-epar-public-assessment-report_en.pdf

The CAT needed to look at the details: The totality of evidence



Lipid response



(A) LPLD subjects enrolled in CT-AMT-011-02 were subjected to a postprandial test. Following an overnight fast, subjects were given a low-fat liquid test meal supplemented with [3H]-palmitate tracer (at t=0). The [3H]-palmitate tracer is incorporated into the chylomicron (CM) particles as core TG; following their formation in the enterocytes of the gut, nascent (newly-formed, large/buoyant) [3H]-labeled CM are secreted into the blood circulation. Blood samples were taken over 24 hours following the meal, and a CM fraction was isolated using ultracentrifugation (UCF). (B) [3H]-activity in this CM fraction was determined by scintillation counting. Results are in level of [3H]- tracer measured in the CM fraction, expressed as % of ingested dose (ID) per 100 mL of plasma, and are displayed as a mean ± SEM (n=5 for wk-2 and wk+14: n=3 for wk+52).

https://www.ema.europa.eu/en/documents/assessment-report/glybera-epar-public-assessment-report en.pdf





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Glybera was designated an 'orphan medicine' (a medicine to be used in rare diseases) on 8 March 2004 for treatment of lipoprotein lipase deficiency.

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October 2011 (re-examination opinion)

- "There was (..) insufficient evidence of a reduction in the rate of pancreatitis (inflammation of the pancreas), which is a major complication of lipoprotein lipase deficiency."
- "During the re-examination, the CAT concluded that these concerns could be addressed with additional post-marketing studies."
- "Whilst the CHMP still considers Glybera to be potentially valuable in the treatment of this very rare disease, it took a different view."





19 April 2012 EMA/261507/2012 EMEA/H/C/002145

Ouestions and answers

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Following a request from the European Commission in January 2012, the CHMP re-evaluated Glybera in a restricted group of patients with severe or multiple pancreatitis attacks. The CHMP maintained its previous recommendation that the medicine should not be granted marketing authorisation.

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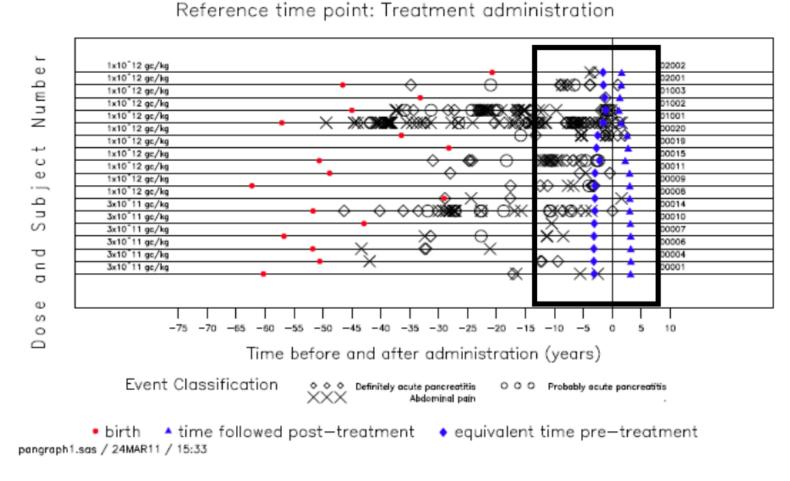
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April 2012 (CHMP re-evaluation following EC request)

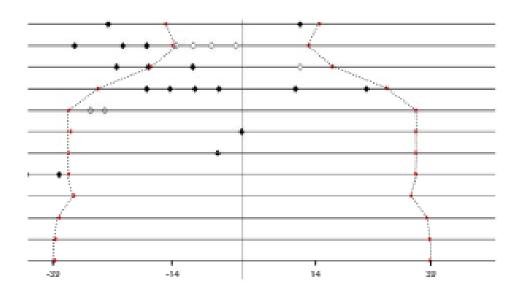
- "When evaluating Glybera in patients with severe or multiple pancreatitis attacks, the CHMP found that the evidence of efficacy from the small number of patients assessed (data from only 12 patients were available) was not sufficiently convincing."
- "In addition, the reduced risk of pancreatitis seen in a few of the patients could have been due to other factors (such as changes in lifestyle and diet, and the natural course of the disease)."
- "In its discussions, the Committee [CHMP] recognized the difficulty of obtaining data in this rare disease and took this into account while assessing the data."

Glybera: Pancreatitis as clinically relevant event

Figure 1.1.2
Pancreatitis/Abdominal Pain Events
Population: Subjects who received Glybera
Event Subset: Definitely acute pancreatitis, Probably acute pancreatitis and Abdominal pain



Glybera: Comparable periods before and after treatment



Month from Glybera treatment



Glybera: "Pharmacodynamic effects"

Study	Subject ID	Dose	ISR	biopsy	QP	CR	LPL r	nass	LPL A	ctivity	LPL	IHC	Oil Re	ed O
				(weeks post)	(gc/μg (gDNA)	(ng/i	mg)	(nmol FFA	\/min/mg)				
		(gc/kg)			1	С	- 1	С	1	С	- 1	С	I	С
CT-AMT-010-01		1.00E+11	N	36	62474	7	2.50	1.60	0.00	0.70	++	-	+++	-
		1.00E+11	N	32	4091	23	0.30	0.70	1.70	0.30	-	-	+	-
		1.00E+11	N	28	178114	31	5.50	1.00	0.50	1.00	+	-	++	-
		1.00E+11	N	ND										
		3.00E+11	N	10	188964	NA	10.70	NA	1.50	NA	-	-	++	-
		3.00E+11	N	32	932020	ND	140.20	5.20	5.60	0.00	+++	-	+++	-
		3.00E+11	N	26	2378945	323	658.40	2.20	33.90	0.00	+++	-	+++	-
		3.00E+11	N	27	3	ND	0.60	2.10	0.30	0.00	-	-	-	-
CT-AMT-011-01		3.00E+11	N	26	170000	110	24.06	0.00	5.91	0.00	++	-	++	-
		3.00E+11	N	25	22000	30	0.00	0.00	0.00	0.00	-	-	+	-
		3.00E+11	Υ	27	900	0	0.00	0.00	0.00	0.00	-	-	-	-
		3.00E+11	Υ	ND										-
		3.00E+11	Υ	25	110000	30	0.00	0.00	0.00	0.00	+	-	++	-
		3.00E+11	Υ	ND										
		1.00E+12	Υ	no biopsy										-
		1.00E+12	Υ	26	77000	0	85.75	0.00	23.29	0.00	++	-	+++	-
		1.00E+12	Υ	25	630000	0	182.76	0.00	77.52	0.00	+++	-	+++	-
		1.00E+12	Υ	26	13000	30	0.00	0.00	0.00	0.00	-	-	-	-
		1.00E+12	Υ	ND										-
		1.00E+12	Υ	ND										-
		1.00E+12	Υ	ND										-
		1.00E+12	Υ	ND										
CT-AMT-011-02		1.00E+12	Υ	18	130	13	0.00	0.20	0.00	0.00	-	-	-	-
		second bio	psy	52	1100000	0	188.30	0.00	54.10	0.00	+++	-	+	-
		1.00E+12	Υ	30	7800	13	4.50	0.00	0.00	0.00	+	-	+	-
		1.00E+12	Υ	14	730000	2400	49.00	1.90	13.00	0.00	+	-	+	-
		1.00E+12	Υ	36	2500000	0	76.50	0.50	16.40	0.00	++	-	+	-
		1.00E+12	Υ	14	770	290	0.50	0.00	0.00	0.00	-	-	-	-

I: injected muscle; C: non-injected muscle; ISR: immunosuppressive regimen; LPL IHC: detection of LPL by immunohistochemistry; Oil Red O: muscle sections stained for (intracellular) neutral lipid; ND: not done, biopsy not obtained.

Glybera: Supportive clinical data

Table 2: Duration of hospitalization

Event		pre treatment (N=17)	post treatment (N=17)	untreated (N=5)
definite	Subjects with a hospitalization	14	3	4
pancreatitis	Median (min-max)	28.0 (0-1119)	0.0 (0-19)	53.0 (0-610)
probable	Subjects with a hospitalization	8	1	3
pancreatitis	Median (min-max)	0.0 (0-96)	0.0 (0-4)	7.0 (0-77)
abdominal	Subjects with a hospitalization	10	1	4
pain	Median (min-max)	3.0 (0-367)	0.0 (0-5)	8.0 (0-212)
other	Subjects with a hospitalization	13	0	3
	Median (min-max)	12.0 (0-95)	0.0 (0-0)	7.0 (0-20)

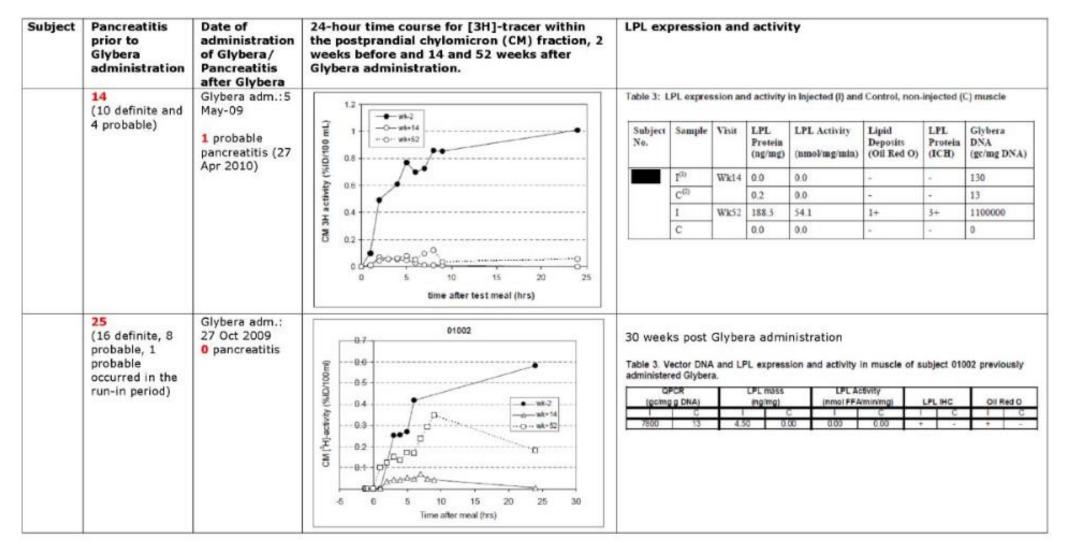
For subjects with no events the duration of hospitalization is set to 0 days; Sources: CSR 011-03 Table 8

Table 3: Duration of ICU stay

Event		pre treatment	post treatment	untreated
		(N=17)	(N=17)	(N=5)
definite	Subjects with ICU stay	7	0	2
pancreatitis	Median (min-max)	0.0 (0-35)	0.0 (0-0)	0.0 (0-10)
probable pancreatitis	Subjects with ICU stay	2	0	1
	mean (SD)	0.2 (0.73)	0.0 (0.00)	0.0 (0.00)
	Median (min-max)	0.0 (0-3)	0.0 (0-0)	0.0 (0-0)
abdominal pain	Subjects with ICU stay	3	0	1
	Median (min-max)	0.0 (0-5)	0.0 (0-0)	0.0 (0-0)
	Subjects with ICU stay	2	0	0
other	Median (min-max)	0.0 (0-4)	0.0 (0-0)	0.0 (0-0)

For subjects with no events the duration of ICU stay is set to 0 days Sources: Table 4.3.3

Glybera: Looking at (selected) individual patients



A scientific approach to ultra-orphan drugs

CORRESPONDENCE

LINK TO ORIGINAL ARTICLE

Nature Reviews Drug Discovery | AOP, published online 19 August 2013; doi:10.1038/nrd3835-c1

Regulatory evaluation of Glybera in Europe — two committees, one mission

Daniela Melchiorri, Luca Pani, Paolo Gasparini, Giulio Cossu, Janis Ancans, John Joseph Borg, Catherine Drai, Piotr Fiedor, Egbert Flory, Ian Hudson, Hubert G. Leufkens, Jan Müller-Berghaus, Gopalan Narayanan, Brigitte Neugebauer, Juris Pokrotnieks, Jean-Louis Robert, Tomas Salmonson, and Christian K. Schneider

Representing the first gene therapy to be approved in the Western world, alipogene tiparvovec (Glybera: Uniqure) has recently been said to have had a "substantial impact from a regulatory perspective" (Nature Rev. Drug Discov. 11, 664; 2012)1. The therapy was granted marketing authorization in the European Union for the treatment of lipoprotein lipase deficiency, which results in a clinically heterogeneous condition with a risk of potentially life-threatening pancreatitis2, at the end of 2012. The decision followed a positive opinion by the European Medicines Agency (EMA)'s Committee for Medicinal Products for Human Use (CHMP)3, and a previous recommendation of the EMA's Committee for Advanced Therapies (CAT)4,5

The approval process for Glybera was extensively discussed in the scientific community, sometimes critically6-12. During the process, the opinions of the CHMP and the CAT differed: although the opinion of both committees was originally negative, in a "re-examination procedure" the opinion of the CAT became positive5, whereas the CHMP maintained its negative opinion13. However, both committees finally recommended approval of the medicine. As regulators who have been involved in this approval process, we would like to provide insight into why the Glybera procedure was challenging, and give assurance to the scientific community regarding confidence in both orphan drug and gene therapy regulation

The approval process for Glybera

In Europe, gene therapies undergo a centralized approval procedure via the EMA. For advanced therapy medicinal products (ATMPs), which include gene therapies, the CAT as an expert committee first performs a scientific assessment of the application dossier and prepares a draft opinion on

its approvability for a final decision by the CHMP, a committee with considerable long-term expertise, which also ensures consistency in the opinions.

The assessment process for Glybera was long and complex owing to multiple reasons. These included the complexity of the product class for which there was little previous regulatory experience (this was the first procedure for a gene therapy to correct a genetic deficiency); the long product development time, during which science evolved and specific regulatory requirements were about to be established; the complex disease scenario (a very rare disease) with a fluctuating clinical outcome (pancreatitis); and the fact that the company was small with academic origins (as usually also seen for other ATMPs)¹⁴.

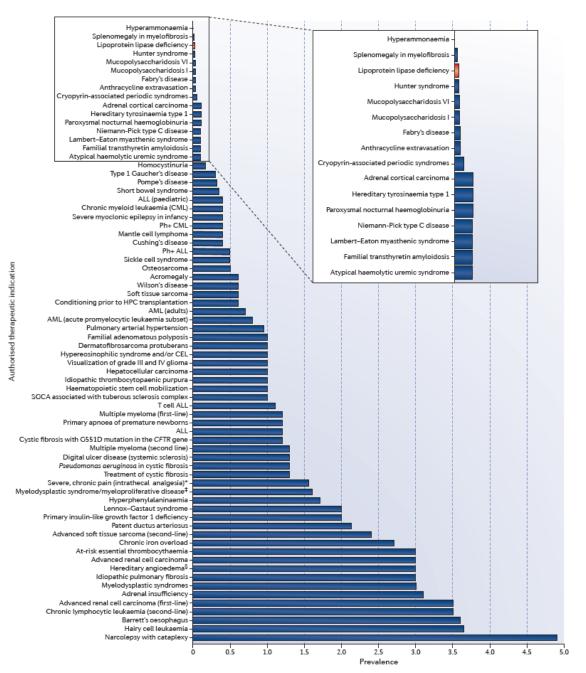
The applicant's total clinical programme included 27 patients with lipoprotein lipase deficiency on a low-fat diet2. At first, the main measure of efficacy was based on a reduction in blood triglyceride levels. However, this was later changed to postprandial chylomicrons, as this biomarker was thought to more specifically address the pharmacodynamic effect of Glybera. whereas the effect on triglyceride levels was only short-lived. This raised additional issues during the scientific review: were the data robust enough for a previously non-validated biomarker (postprandial chylomicrons) in the presence of more inconclusive clinical evidence (pancreatitis)? Should data from that biomarker be accepted as pivotal evidence for activity. as it was scientifically better fitted to measure the treatment effect (as recommended by an ad hoc scientific advisory group to the CAT and CHMP) than the one originally defined in the protocol (triglyceride levels)? Or should one rather focus on that (formally failed) primary end point? There were only a handful of patients from the study

population for whom such data on the newly proposed biomarker were available, and even fewer for a sustained period.

Although different opinions were issued by the two committees during the procedure, both committees were consistent in their scientific judgement when the details were considered. The CHMP acknowledged the promising nature of the data by an almost unprecedented "positive tone" when drafting its initial negative opinion, so as to demonstrate that it would be prepared to reconsider the case once more specific and supportive data had been collected (and here the vast majority of the CHMP agreed). The CHMP was clearly of the view that development should continue. We consider that both committees had already, at that time, taken major steps towards finding a way for ATMPs to be used for the treatment of very rare diseases, by considering all data rather than single outcome measures. Both committees considered that evolution of scientific knowledge can make the appreciation of an emerging, biologically more plausible biomarker necessary, if well justified and supported by data. Both committees were well aware that the acceptance of a limited data set was a double-edged sword, as it could be perceived as lowering the standards. However, this was not the case: both committees agreed that the limited clinical efficacy and safety data set needed to be supplemented by additional data.

The opinion of the two committees differed on the stage at which such additional data should be submitted: before approval (as initially preferred by the CHMP) or after approval (as recommended by the CAT). It is important to note that the final positive outcome was, to a major extent, also driven by an appreciation of the specific clinical scenario of lipoprotein lipase deficiency. Assessing orphan drugs in 'ultra-rare' conditions (here defined as a prevalence of less than 1 in 100,000) was not new to the CHMP; several drugs are already licensed for conditions with such low prevalence (FIG. 1). However, all of these conditions follow either a continuously progressive course of deterioration or a very active disease course if left untreated (TABLE 1). The effect of a therapeutic intervention for such conditions is therefore easier to measure within a relatively

Furthermore, surrogate markers for clinical outcome existed for these conditions (RABE 1). By contrast, lipoprotein lipase deficiency results in pancreatitis in otherwise often phenotypically healthy individuals—a complication that is not



Need for a wider perspective

"Ultra-orphan drugs": Could be defined as prevalence of the disease of equal to or less than 0.1 in 10,000.

Melchiorri D et al: Regulatory evaluation of Glybera in Europe two committees, one mission. Nat Rev Drug Discov. 2013 Sep;12(9):719.

Pivotal data for ultra-orphan drugs

Authorised therapeutic indication	Prevalence (per 10,000)	Medicinal product	Date of Marketing Authorisation	Endpoints used	pivotal study duration	pivotal study(ies) size (patients)	Disease characteristics
Hyperammonaemia	0,001	Carbaglu®	24-01-2003	Biochemical and clinical course, incl. growth and survival	N/A	20	progressive disease (metabolical)
Splenomegaly in myelofibrosis	0,01	Jakavi®	23-08-2012	Number of patients with ≥ 35% spleen volume	24 weeks	219	progressive disease
LPLD (lipoprotein lipase deficiency)	0,02	Glybera®	25-10-2012	reduction in fasting plasma triglyceride levels; additonal enpoints included chylomicron-related endpoints and reduction in frequency and/or severity of clinical signs and symptoms related to LPL deficiency including pancreatitis	N/A (variable)	14 and 5	fluctuating clinical course (metabolical)
Hunter syndrome	0,02	Elaprase®	08-01-2007	6-minute walk test, % predicted FVC (baseline to week 53)	12 months	96	progressive disease (organ impairment)
Mucopolysaccharidosis VI	0,024	Naglazyme®	24-01-2006	12-minute walk test over time (week 6, 12, 18, 24)	24 weeks	39	progressive disease (organ impairment)
Mucopolysaccharidosis I	0,025	Aldurazyme®	10-06-2003	6-minute walk test, % predicted FVC (baseline to week 26)	26 weeks	45	progressive disease (organ impairment)
Fabry disease	0,027	Fabrazyme®	03/08/2001 (expired 07/08/2011)	Reduction of GL-3 accumulation from the capillary endothelium of the kidney to score 0 at week 20	20 weeks	58	progressive disease (organ impairment)
Fabry disease	0,027	Replagal®	03-08-2001	brief pain inventory BPI (study TKT003) and cardiac Gb3 levels as determined from cardiac biopsy samples (study TKT005)	24 weeks	26 and 15	progressive disease (organ impairment)
Anthracycline extravasation	0,03	Savene®	28-07-2006	proportion of patients undergoing surgical intervention	<28 days	23 and 57	acute condition
Cryopyrin-Associated Periodic Syndromes	0,05	Ilaris®	23-10-2009	proportion of patients with disease flare in part II (randomized withdrawal)	48 weeks (three parts)	35	active inflammatory clinical course
Cryopyrin-Associated Periodic Syndromes	0,05	Rilonacept Regeneron®	23-10-2009	mean change from baseline to endpoint in the mean key symptom score (both parts of study)	48 weeks	47	active inflammatory clinical course
Adrenal cortical carcinoma	0,1	Lysodren®	28-04-2004	Bibliographical evidence (220 articles) with various endpoints including survival, remission time, tumour size reduction	N/A (variable)	N/A (ca. 500 patients overall)	progressive disease (cancer)
Hereditary tyrosinemia type 1	0,1	Orfadin®	21-02-2005	Data from a compassionate use programme including survival, survival without transplantation, death due to liver failure, transplantation due to liver failure and hepatocellular carcinoma.	N/A (variable)	ca. 207	progressive disease (metabolical)
Paroxysmal nocturnal haemoglobinuria	0,1	Soliris®	20-06-2007	haemoglobin stabilization and units of PRBCs transfused during the treatment phase	26 weeks	88	active disease requiring regular intervention
Niemann-Pick type C disease	0,1	Zavesca®	26-01-2009	mean change from baseline to Month 12 for Horizontal saccadic eye movements	12 months	29	progressive disease (neurological)
Lambert-Eaton myasthenic syndrome	0,1	Firdapse®	23-12-2009	Bibliographical evidence with two main studies; endpoint measurements included various neurological scores including measurements of neurological disability score, muscle strength, electrophysiological measurements, or the quantitative myasthenia gravis score	15 days and 6 days	12 and 26	progressive disease (neurological)
Familial transthyretin amyloidosis	0,1	Vyndaqel®	16-11-2011	Co-primary endpoint: (1) improvement or stabilization in the Neurologic Impairment Score– Lower Limb score; (2) Change from Baseline in the Total Quality of Life Norfolk QOL-DN score	18 months	128	progressive disease (neurological)
Atypical haemolytic uremic syndrome (aHUS)	0,1	Soliris®	24-11-2011	Platelet change from baseline and haematologic normalisation (study 1), and TMA Event-Free status and haematologic normalization from baseline (study 2)	26 weeks	17 and 20	progressive disease (organ impairment)

The CAT as a scientific player

PERSPECTIVES

OPINION

Challenges with advanced therapy medicinal products and how to meet them

The Committee for Advanced Therapies (CAT) and the CAT Scientific Secretariat

Abstract | Advanced therapy medicinal products (ATMPs), which include gene therapy medicinal products, somatic cell therapy medicinal products and tissue-engineered products, are at the cutting edge of innovation and offer a major hope for various diseases for which there are limited or no therapeutic options. They have therefore been subject to considerable interest and debate. Following the European regulation on ATMPs, a consolidated regulatory framework for these innovative medicines has recently been established. Central to this framework is the Committee for Advanced Therapies (CAT) at the European Medicines Agency (EMA), comprising a multidisciplinary scientific expert committee, representing all EU member states and European Free Trade Association countries, as well as patient and medical associations. In this article, the CAT discusses some of the typical issues raised by developers of ATMPs, and highlights the opportunities for such companies and research groups to approach the EMA and the CAT as a regulatory advisor during development.

Advanced therapy medicinal products (ATMPs) comprise gene therapy medicinal products (GTMPs), somatic cell therapy medicinal products (for legal definitions see BGX 1 and REFS 1.2). They are at the forefront of innovation, offering potential treatment opportunities for diseases that currently have limited or no effective therapeutic options. ATMPs have therefore been subject to considerable interest, but have generated both positive and negative outcomes.

For example, recent publications have suggested that gene therapy for monogenetic diseases could result in long-term beneficial results and may prove to be an effective treatment strategy³⁻⁵. In addition, cell-based skin substitutes and cartilage products have already been used for more than a decade, and upcoming somatic cell therapy medicinal products and tissue-engineered products might also become efficacious treatment modalities. However, despite their

promise and the progress made, ATMPs have sometimes caused clinical problems, which have led to reports in the lay press. For example, although rare, fatalities following gene therapy have been reported, including a lethal systemic inflammatory immune reaction and leukaemia due to insertional oncogenesiss. Recently, fetal stem cells were reported to cause a brain tumour, suggesting that cell-based medicinal products (CBMPs) also have intrinsic risks that need to be addressed.

With the new European regulation on ATMPs¹, a consolidated regulatory framework for these innovative medicines has recently been assembled. Central to this new legislation is the establishment of the Committee for Advanced Therapies (CAT) at the European Medicines Agency (EMA) in London, UK. The CAT is a multidisciplinary scientific committee of experts representing all member states of the European Union and countries from the European Economic Area

and the European Free Trade Association (Iceland and Norway are currently represented in the CAT), as well as representatives from patient and medical associations (BOX 2). This independent committee, with a high degree of expertise in both the scientific and regulatory aspects of ATMPs, started its work in January 2009. The CAT gathers dedicated European experts to review the quality, safety and efficacy of ATMPs according to standards established by regulatory authorities, and to debate scientific developments in the field. Information on the declared scientific expertise of the CAT members and alternates (reflecting the expertise required by the regulation on ATMPs) can be found in FIG. 1.

The CAT is responsible for the primary evaluation of ATMP marketing authorization applications (MAAs) for the EMA's Committee for Medicinal Products for Human Use (CHMP). The CAT operates two new regulatory procedures for companies developing ATMPs — the classification procedure and the certification procedure which are both discussed further below. The CAT aims to foster innovative medicines while maintaining a high standard of regulatory responsibility. Guidance had already been developed by various EMA and CHMP regulatory groups (for example, the Biologics Working Party, the Gene Therapy Working Party or the Cell-based Products Working Party) before the establishment of the CAT, and through the Scientific Advice Working Party. However, the CAT now combines and complements these activities within a single committee to support the development of ATMPs in Europe.

Marketing authorization of ATMPs requires, as for all medicinal products, that the applicant demonstrates that the product is consistently manufactured to a predefined quality, and that it is safe and efficacious in patients. The CAT recognizes that some ATMPs will require new strategies for their development and scientific assessment. For example, the clinical performance of many types of CBMPs strongly depends on the final performance of the cell preparation administered. Success depends on the rigorous control of the manufacturing process and specifications, which has

PERSPECTIVES

Box 2 | The European Committee for Advanced Therapies

Members and their alternates, as of February 2010, of the European Committee for Advanced Therapies (CAT) are outlined below. Full details of each member, including contact details, are available from the European Medicines Agency website (see Further information).

- CAT Chairman: Christian K. Schneider
- CAT Vice-Chairperson: Paula Salmikangas
- European Commission representative: María-Angeles Figuerola-Santos
- European Medicines Agency and CAT Scientific Secretariat: Lucia D'Apote
- European Medicines Agency and CAT Secretariat: Olga Oliver-Diaz
- Paul-Ehrlich-Institut and CAT Scientific Secretariat: Isabel Büttel
- European Medicines Agency and CAT Scientific Secretariat: Patrick Celis

Country/Organization	Representative	Alternate					
Members nominated from	n within the Committee for Medi	cinal Products for Human Use					
Lithuania	Romaldas Mačiulaitis	Jolanta Gulbinovic					
Luxembourg	Jean-Louis Robert	Guy Berchem					
Portugal	Beatriz Silva Lima	Margarida Menezes-Ferreira					
Spain	Sol Ruiz	Marcos Timón					
Members nominated by member states							
Austria	Bernd Jilma	llona G. Reischl					
Belgium	Bruno Flamion	Claire Beuneu					
Bulgaria	Lyubina Racheva Todorova	Rosen Georgiev					
Cyprus	Anna Paphitou	Maria Vassiliou					
Czech Republic	Ivana Haunerova	Alena Pychova					
Denmark	Awaiting nomination	Mette Clausen					
Estonia	Toivo Maimets	Awaiting nomination					
Finland	Paula Salmikangas	Taina Methuen					
France	Jean-Hugues Trouvin	Sophie Lucas					
Germany	Egbert Flory	Martina Schüssler-Lenz					
Greece	Asterios Tsiftsoglou	Vasileios Kokkas					
Hungary	Balázs Sarkadi	Zsuzsanna Buzás					
Iceland	Kolbeinn Gudmundsson	Awaiting nomination					
Ireland	Maura O'Donovan	Niall MacAleenan					
Italy	Giovanni Migliaccio	Maria Cristina Galli					
Latvia	Jānis Ancāns	Aija Linē					
Malta	Anthony Samuel	Awaiting nomination					
Netherlands	Johannes H. Ovelgönne	Awaiting nomination					
Norway	Marit Hystad	Awaiting nomination					
Poland	Andrzej Mariusz Fal	Mariusz Frączek					
Romania	Anca Stela Moraru	Nela Vilceanu					
Slovakia	Peter Turčáni	Mikuláš Hrubiško					
Slovenia	Robert Zorec	Petra Marinko					
Sweden	Lennart Åkerblom	Wing Cheng					
United Kingdom	Gopalan Narayanan	George Andrew Crosbie					
Members representing patient organizations							
EGAN	Alastair Kent	Nick Meade					
EURORDIS	Fabrizia Bignami	Michelino Lipucci di Paola					
Members representing clinicians							
ESGCT	J. George Dickson	Thierry VandenDriessche					
EBMT	Dietger Niederwieser	Per Ljungman					
	od and Marrow Transplantations; EGAN ene and Cell Therapy; EURORDIS, Euro						

considerations might have to be used to specifically measure toxicity, potentially at a low dose. In addition, a surgical explantation and in vitro propagation of cells might lead to bacterial or viral contaminations, which cannot be eliminated by sterilization. Consequently, this warrants the development of new safety methods and improved testing for potential contaminants.

One of the major clinical hurdles to overcome is the definition of the clinical target dose, as classical dose-finding strategies - that is, by selecting a dose for a confirmatory study from several tested doses in exploratory studies - may be problematic and raise the need for alternative approaches to define at least a minimally effective dose. In the field of regenerative medicine, suitable comparator treatments or products may not always be available, and a double-blind design might not be possible. Acceptable end points that were originally established for other product types may sometimes have to be adapted for a cell-based product13. For example, initial tumour swelling for cancer immunotherapies due to T-cell influx that would, in a common definition, represent a progression of disease owing to an increase in tumour diameter.

Certainly, such challenges are common in the development of ATMPs, and early dialogue with regulators should prove to be useful. The development concept, characterization programme and complementation by non-clinical and clinical testing are issues frequently discussed in scientific advice procedures in which the CAT is actively involved. Considering the aforementioned diversity of products and a risk-based approach, a central milestone document has already been developed by the Cell-based Products Working Party¹¹.

Gene therapy medicinal products

GTMPs aim at delivering a gene with the intention to obtain, through its expression, a therapeutic effect in a patient (for a legal definition see BOX 1 and REF. 2). This gene may encode a protein that is either absent or dysfunctional, or a protein that inhibits or modulates the function of a given effector structure associated with the underlying pathology. A GTMP typically functions as a sequence of different components. That is, the vector and the inserted sequence(s), the target cells modified by the vector, and finally the protein encoded by the vector and expressed upon successful gene transfer. Each of these components can contribute to either desired effects or untoward side effects15. This adds to the complexity of GTMPs as compared

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The CAT took a stance

Special Report: International The murky ethics of stem-cell tourism

Fears that the improper use of steminjected with fetal neural cells at a yielded "no detectable benefit for the data from these tragic cases". Moscow clinic in Russia. The case was patient", said Gideon Rechavi, head described in the Feb 17, 2009, issue of fo the Sheba Cancer Research Center, in Stem Cells and Regenerative Biology

based at the Sheba Medical Center in Laboratory at Sheba Medical Center. Tel Aviv. Israel, point out that this is the first example of donor-derived brain spoken. D Eugene Redmond Jr, pro- that these were not neural stem cells. tumours developing after fetal neural fessor of psychiatry and neurosurgery. What these patients are getting is cell transplantation. They call the case at Yale University (New Haven, CT, essentially fetal brain put in a blender. "worrying" and urge more research to USA), was one of a team of western. It has no implications for proper stem. assess the safety of this therapy.

regarding the unregulated use of treating several patients with ataxia fetal tissue transplantation." therapies involving various types telangiectasia, "Our findings were quite Desperately ill people and their of stem cells to treat conditions negative", he recalled, "We could not loved ones will snatch at any glimmer ranging from cancer to Parkinson's see any evidence of real clinical benefit, of hope, so it is easy to fathorn the disease. It has focused attention although the families and the doctors appeal of these clinics to the public. on a phenomenon known as stemcell tourism, in which desperately ill patients and their families go to the videotapes could be viewed and well as cord blood cells, and advertise clinics all over the world in the hope of finding at least an improvement in their condition, if not a cure. One Chinese clinic claims to have treated more than 5000 patients from different countries. Reports of people mortgaging their homes to finance these journeys are not unusual.

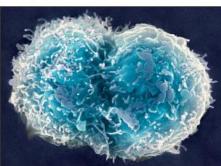
The patient involved in the PLoS Medicine paper traveled to Moscow with his parents for treatment of his ataxia telangiectasia. Between 2001 and 2003, he received several injections of fetal neural tissue into his brain and cerebrospinal fluid. In 2005, when he was 13 years old, he began complaining of recurrent headaches. MRI studies done at the Sheba Medical Center showed abnormal growths in his brain and spinal cord, which turned out to be seem cells raise new hopes and new questions

www.thelancer.com/oncology Vol 10 April 2009

A recent case of adverse outcomes benign. Doctors at Sheba removed the evaluated by other experts. They did for more on the Moseow dinic from an unproven stem-cell treatment spinal cord tumour in 2006, but were not show us any evidence that the cells one we PLoSMed 2009; has exposed an ethical grey area. unable to remove the brain growth. The that they were injecting were anything potential pote spinal tissue resembled a glioneuronal other than primary fetal brain cells that produced cell therapies could have serious tumour and contained both male and had been in culture—no evidence that for more on the follow-use of adverse consequences were confirmed female cells. HLA typing suggested theywere in fact stern cells of any type." Hongyon Humany's patients see recently, after it was reported that an that the fetal cells came from at least. All in all, he said, "the whole effort was Israeli boy developed benign tumours two different donors, one of whom was sufficiently poorly controlled that it is in the brain and spinal cord after being female. Unfortunately, the treatment impossible to gain any useful scientific Transfessor/Stem Column

Evan Snyder, director of the Program and Ninette Amariglio, head of the at the Burnham Institute (La Jolla, CA, The authors of the report, who are Hematological Oncology Research USA), has also visited the hospital in question and analysed the cells used Other observers were more out- in a similar case. "We demonstrated physicians who examined the Moscow cell biology. It's closer to fetal tissue The report has intensified concerns dinic, which had reported good results transplantation, but it's not even good

seemed desperate to find one. There They claim to use embryonic, adult, were no control procedures, except that and haematopoietic stem cells as



Correspondence

Ouagadougou, Burkina Faso (AO); and University of Newcastle, Newcastle, UK (SC)

- 1 Kok M, de Souza DK. Young Voices demand ealth research goals. Lancet 2010;
- 2 Anon. Declaration of the International Students' Meeting on Public Health (ISMOPH). April 27, 2009; Istanbul, Turkey. http://www.t-hasak.org/ english/word%20congres/ismoph.pdf (accessed



Use of unregulated stem-cell based medicinal products

Advanced-therapy medicinal products (ATMPs) include stem cells, gene therapy, or engineered tissues, and hold promise for a large number of currently incurable diseases. Yet no marketing authorisation has been granted for any stem-cell medicinal products in the European Union.

ATMPs are complex and their evaluation requires specific expertise. For this reason, the Committee for Advanced Therapies (CAT) was established in the European Medicines Agency. The CAT is responsible, among other tasks, for preparing a draft opinion on the quality, safety, and efficacy of ATMPs that follow the centralised marketing authorisation procedure.1

The CAT is concerned about a phenomenon known as stem-cell tourism in which severely ill patients travel to clinics around the world CAT Scientific Secretariat see where unauthorised stem-cell-based webappendix treatments are offered in the absence of rigorous scientific and ethical requirements. Some clinics offer these unauthorised therapies to desperate patients with incurable diseases at a high cost without ethics approval from independent bodies and potentially without documentation of adequate quality standards necessary for the protection of patients' safety.

There are serious concerns about the safety and efficacy of such experimental treatments that use poorly defined stem-cell preparations from a variety of sources. These preparations are often inadequately characterised²

and they can lack pharmacological or toxicological data from non-clinical studies to establish reasonable evidence of safety and efficacy.^{2,3} Generally, there **studies** are no peer-reviewed publications to demonstrate their efficacy. The retrospective data analyses that are sometimes found on the clinics' websites lack transparency; hence, such data cannot be properly assessed. However, there are already well documented cases of where so-called stem-cell therapy has resulted in serious adverse effects. including brain tumours,2 meningitis, or other life-threatening infections.3

The CAT strongly encourages high-quality research leading to the development of stem-cell-based medicinal products in approved is expected from participating inprogrammes of research and development. Before clinical use. rigorous non-clinical studies should be done to establish the safety and effectiveness.4

involved in clinical research, develop- new clinical research application, but ment of stem cells should comply there does not seem to be any way with the highest standards, as for any of enforcing this requirement. In investigational medicinal product, our experience, when dealing with under the supervision of statutory commercial multicentre studies regulatory bodies. Those planning the development of such treatments are drafting and circulating patients' encouraged to engage in dialogue with the CAT at an early stage of this process, is often missing from the submit-

We declare that we have no conflicts of interest. Committee for Advanced Therapies and

CAT Scientific Secretariat advancedtherapies@ema.europa.eu

- European Union Regulation (EC) No 1394/2007 of the European Parliament and of the Council of 13 November 2007 on advanced therapy medicinal products and amending Directive 2001/83/EC and Regulation (EC) No 726/2004. http://eur-lex.europa.eu/LexUriServ/LexUriServ do?uri=OJ:L:2007:324:0121:0137:en:PDF (accessed July 21, 2010).
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- Committee for Advanced Therapies. Reflection naner on stem cell-based medicinal products http://www.ema.europa.eu/docs/en_GB/ document library/Scientific guideline/2010/03/ WC500079932.pdf (accessed July 27, 2010)

Patients' information sheets and multicentre

Service Users Research Endeavour (SURE) is a patients' representative group at the Liverpool Heart and Chest Hospital, UK. One of our main functions is to check the clarity of patients' information sheets. We would like to bring to your attention what we find to be a lack of consistency in the information sheets that accompany commercial multicentre studies.

Patients' information sheets should give a fully comprehensive idea of what the study means and what dividuals. But they should also be concise and in a language easily understood by patients and laypeople. In May, 2008, the UK's National Research Ethics Service introduced the require-To ensure the safety of patients ment for a lay summary with each with a central site responsible for information sheets, the lay summary ted documentation.

> Our experience with one study led us to write directly to the sponsoring pharmaceutical company. In this case, the patients' information sheet was 18 pages long and written in complicated language that was not very meaningful to a layperson and even less so to a sick patient. The company then produced a one-page lay summary that was clear and informative and very welcome to the SURE group members.

> In general terms, lay groups might feel that there is a lack of cooperation from big pharmaceutical companies in the production of lay summaries, but our experience shows that direct communication can have the desired result. However, a direct approach should not be necessary if companies

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For members of the Committee

for Advanced Therapies and the

Our environment was (is) different than for conventional medicines

Clinical Development of Advanced Therapy Medicinal Products in Europe: Evidence That Regulators Must Be Proactive

Romaldas Maciulaitis^{1,2}, Lucia D'Apote³, Andrew Buchanan³, Laura Pioppo^{3,4} and Christian K Schneider^{1,5,6}

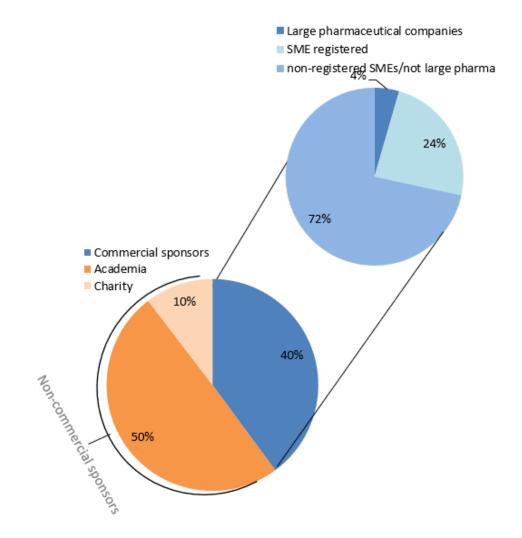
doi:10.1038/mt.2012.13

The first two authors contributed equally to this work.

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Molecular Therapy vol. 20 no. 3 march 2012



Analysis of the EudraCT database (2004-2010): 318 trials with ATMPs

We filled a powerhouse of innovation with life!

CAT involved

CAT specific task

CAT involved

Legal basis

Article 17 of Regulation (EC) 1394/2007 (2)

Article 18 of Regulation (EC) 1394/2007 (2)

Article 56 and 57 of Regulation (EC) 726/2004 (19)

Regulatory milestones (all optional)

Innovation Task Force briefing meeting

The ITF is a multidisciplinary group that includes, scientific, regulatory and legal competencies, set up to ensure Agencywide coordination in the areas of interest and to provide a forum for early dialogue with applicants (15).

ATMP Classification

To determine whether a product meets the scientific criteria which define ATMPs. This procedure has been established with a view to addressing, as early as possible, questions of borderline with other areas such as medical devices (18).

ATMP Certification

The certification procedure is an incentive that consists of a scientific evaluation by the Committee for Advanced Therapies of quality (where available) non-clinical data for ATMPs under development by Small and Medium-sized Enterprises (SMEs), resulting in a certificate issued by EMA (3).

Scientific Advice

Scientific advice is when the EMA gives optional and non-binding advice to a company on the appropriate tests and studies in the development of a medicine. This is designed to facilitate the development and availability of highquality, effective and acceptably safe medicines (4).

European **Medicines** Agency (EMA)

Development milestones

Maturation of product development (pre-authorization)

Non-clinical development

Phase I (first-in-human)

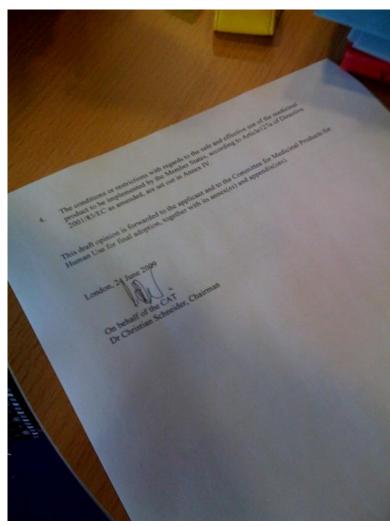
Phase II (exploratory)

Market authorization application

The figure shows the usual sequence on when the procedures are requested by Applicants. Note that all procedures can be requested at any time during development

Our scientific approach led to... ...the first authorized ATMP in the EU (ChondroCelect®!

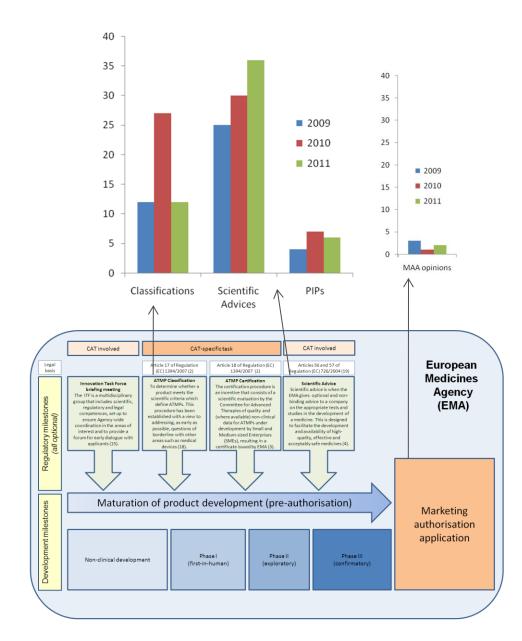




Where were we after the first term (3 years)?

- First ATMP licensed
- Several ones under review
- First certification issued
- Two papers published (Nature Reviews Drug Discovery, The Lancet)
- Framework further defined (Guidelines, Reflection Papers)
- Work programme adopted
- Interaction with stakeholders intensified
- Gaps identified (Hospital exemption, minimally manipulated ATMPs, borderline classifications, lack of incentives for academia,...)

"The Committee with only two products"?

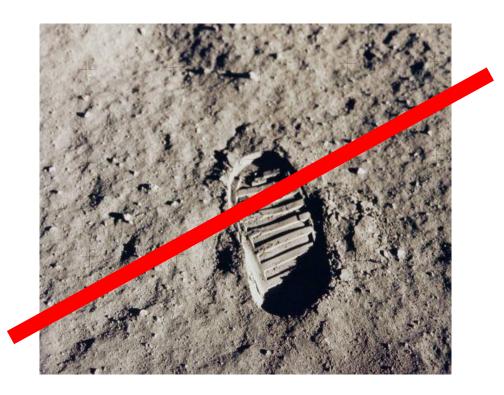


What made (and makes) the CAT so special?

- Multidisciplinary committee this was (is) vital
 - > CMC discussions, for example, can impact clinical debates, and clinical experts can be important to put CMC and non-clinical findings into perspective
 - > We sometimes found solutions to problems at hand which we had not thought of in our individual disciplines
- The CAT had decent time to discuss items in-depth which was an important aspect, at least in the early days
 - > It was a time where not only Pharmaceutical Companies with new developments, but also the Regulators had to bring the field forward
- These discussions trained members, assessors and others involved, beyond their core disciplines a true forum of scientific excellence.
- Every member was active and involved a true European undertaking.

We became: The Committee with the large pipeline





That's one small step for a man, but one giant step for mankind... ...but I am not going to take it, because it's too risky.

Neil Armstrong

Thank you!

Dr Christian K Schneider, M.D.

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